Virtual Presentation



Policies and Procedures under the Uniform Guidance

By Karen Norris, Principal Kanoco Consulting

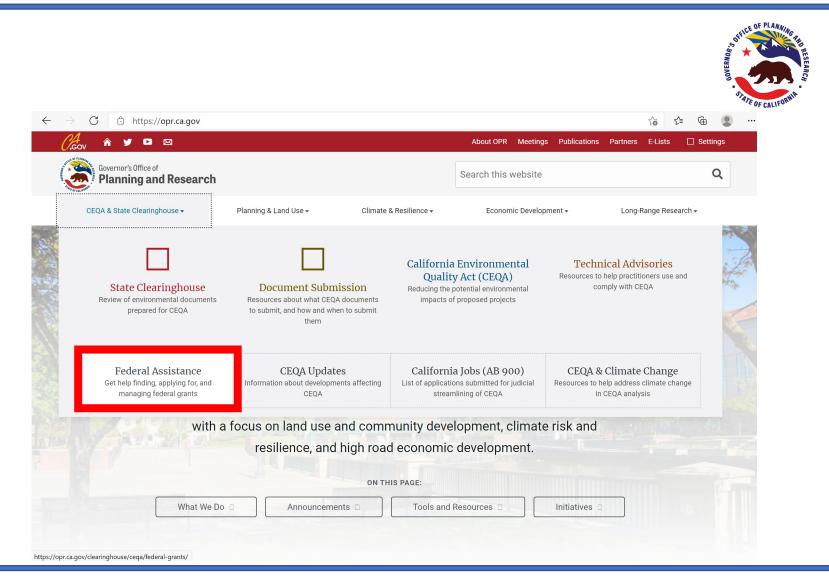
Prepared for Governor's Office of Planning and Research State of California







OPR Federal Assistance





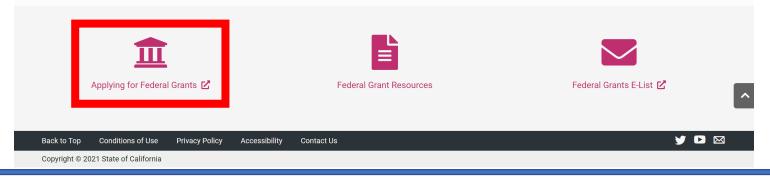
Applying for Federal Grants

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Review of Federal Programs

The State Clearinghouse (SCH) serves as the state's Single Point of Contact for the review of federal assistance applications pursuant to <u>Presidential</u> <u>Executive Order No. 12372</u>. Notification of all federal assistance applications must be provided to the SCH pursuant to <u>Assembly Bill No. 1348</u>, which in turn publishes this information for review and comment by State and local elected officials. <u>SAM Section 0912</u> requires that departments submit new federal funds through the SCH and then through Finance through a DF-24 notification prior to applying for funds.

The SCH does not administer grant programs or offer any grant funding. Please visit grants.gov ____ for funding opportunities and beta.sam.gov ____ for the online Catalog of Federal Domestic Assistance (CFDA).





Applying for Federal Grants

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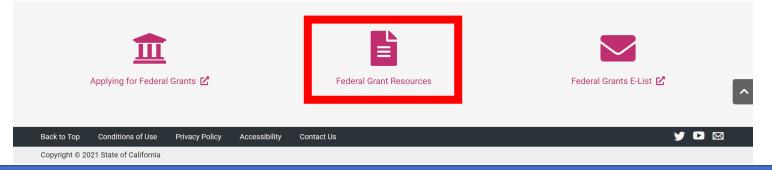
Federal Grant Resources

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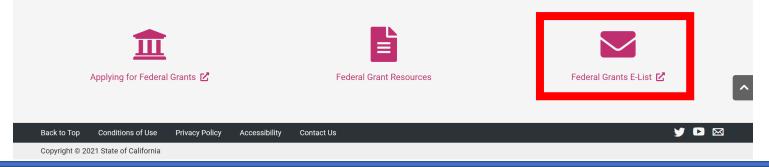
Federal Grants E-List

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Learning Objectives

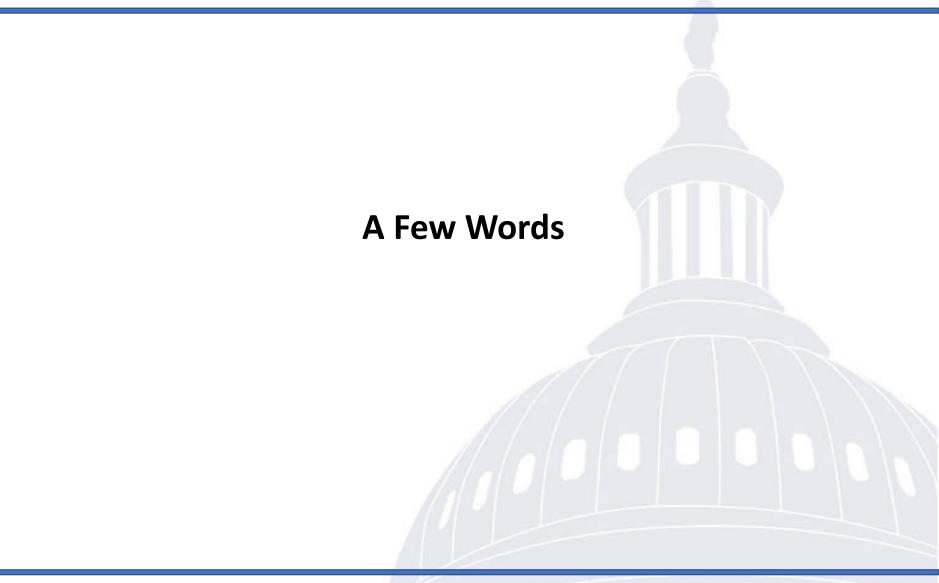


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Learning Objectives

- A Raise awareness about uniform guidance provisions that require written policies and procedures.
- Identify other areas that may need updates.
- Increase skills about writing policies and procedures.
- Establish local processes for updates.







A Few Words

The uniform guidance requires nonfederal entities to have written policies and procedures.



A Few Words

Written policies and procedures give nonfederal entities a viable defense in case of a governmental investigation, providing "reasonable assurance" to an auditor that the recipient is making a good faith effort to comply with requirements.



A Few Words

Written policies and procedures provide flexibility. The uniform guidance indicates what must be done, but not how.

Written policies and procedures allow an organization to define the "how," documented in writing.



A Few Words

Written policies and procedures are also one of the best ways to improve an organization's internal controls, minimizing the likelihood of waste, fraud, and abuse.

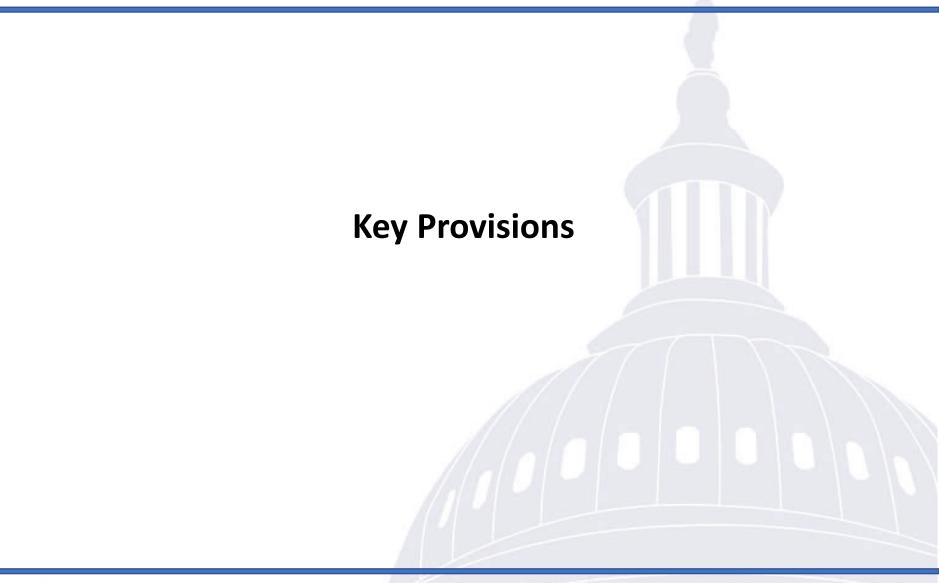


A Few Words

While many nonfederal entities have written policies and procedures in place, there are likely updates to be addressed for the uniform guidance, particularly since its revision.



Learning Objective #1





Where To Start?

Existing grant policies and procedures need review:

- Some will require updates.
- Some may remain as written.
- Some may need to be retired/canceled.
- Some will be new to be created.



Strategies

- Identify the policies and procedures required by the uniform guidance.
- A Review other existing local policies and procedures for updates, changes.
- Consider new policies and procedures.



Uniform Guidance Provisions

- 📥 Internal controls.
- 📥 Travel.
- Financial management.
- A Personnel (time & effort).
- 📥 Procurement.
- A Report certification.





Internal Controls (§ 200.303)

- COSO model of internal control.
- 📥 GAO Green Book model.
- Uniform guidance focus on internal control.
- Internal control affects all policies & procedures.
 - Stewardship of federal funds.
 - A Responsible personnel for review and approval.
 - 🔺 Risk assessments.
 - 🔺 Monitoring.



Travel (§ 200.474)

- Travel costs may be charged as actual, per diem, or a combination.
 - Consistent for entire trip.
 - Supporting documents.



Travel (§ 200.474)

- Competing priorities (local vs federal).
 - Local rate higher than federal?
 - Local rate lower than federal?
 - Best practice: Use most restrictive requirement.





Travel (§ 200.474)

- Family-friendly policies.
 - A Overnight dependent care costs.
 - Must be consistent with local written travel policy and procedures.



Financial Management (§ 200.302)

- Local financial management system must identify federal awards by:
 - Assistance listing (CFDA) number.
 - **FAIN** and year.
 - Name of awarding agency.
 - Mame of pass-through (as appropriate).
 - Any upcoming data standards/requirements.



Financial Management (§ 200.302)

- Written policies must also cover allowability of costs and cost principles:
 - 📥 Subpart E: 2 CFR 200.
 - A Hospital: 45 CFR 75.
 - ▲ FAR: 48 CFR 31.2.



Personnel, Time & Effort (§ 200.430(i))

- Does hiring of grant staff confirm to HR policies and Equal Employment Opportunity (EEO)?
- Considerations for reporting:
 - Document for 100 percent of time.
 - Cost sharing/matching requirements.
 - Hours or percentages.



Procurement (§ 200.317-.327)

- Existing written policies must be updated.
- A New Buy American provision.
- Free and open competition (200.319).
- Methods of procurement (200.320).
 - New procurement thresholds.
 - Informal and formal methods of procurement.



Report Certification (§ 200.415)

- Authorized organizational representative.
- Certification includes personal responsibility.
- A Policy/procedure for review and signature.





Learning Objective #2

Other Areas To Update



Risk Assessments (§ 200.205, .207, .212, App XII)

- A Higher the risk, greater likelihood of waste, fraud and abuse.
- A Policy could include:
 - Indicators of risk, risk assessment matrix.
 - Monitoring pre- and post-award.
 - Correction of deficiencies.
 - Expectations of partners, contractors.
 - Determinations denial of award, posting in FAPIIS.



LO2: Other Areas

Payment (§ 200.305)

- Cash Management and Improvement Act (CMIA).
- A Policy could include:
 - Minimize time between fund request and disbursement.
 - Advance payments.
 - Accountability.



Financial and Program Reporting (§ 200.328, .329)



Look for any upcoming changes to financial and progress report formats due to: (1) transition from DUNS# to UEI# April 2022, and (2) standard data elements for grant reporting as a result of the GREAT Act.



Closeout (§ 200.344)

- Closeout begins at the end of the Period of Performance (PoP).
- Closeout no longer waits for receipt of final reports.
 - Close with information available.
 - Report recipient to FAPIIS as a material failure to comply with award terms and conditions.



Prior Approvals (§ 200.407)

- List when prior approval is necessary.
- A Procedure could include:
 - Technical assistance to raise awareness.
 - What to do if prior approval was skipped.
 - When retroactive approval may/may not be appropriate.



Indirect Costs (§ 200.414, App III-VII)

- Acceptance of negotiated rate.
- 📥 De minimis rate.
- A Pass-through responsibilities.



Cooperative Audit Resolution (§ 200.513)

- Alternative to address audit disputes.
- Policy could include:
 - Timeline for completion.
 - Signed agreement to resolve.
 - 🔺 Compromise.
 - AGA free booklet:
 - <u>https://www.agacgfm.org/AGA/Intergovernmental/do</u> <u>cuments/CAROIguide.pdf</u>



Learning Objective #3

Writing Policies and Procedures With Templates





A Policy

- A Broad-stated guidance.
- Guiding principles.
- Developed by leadership.
- 📥 Used for long-term goals.



Policy Example: Payments and Drawdowns

- Are requests made within required timeframes?
- Does the organization hold funds for an extended period of time?
- **Is the organization in compliance with CMIA?**
- Is the organization in compliance with uniform guidance § 200.305?



Policy Template

I. Purpose

- a. Define why the policy is being written.
- b. Example:

"<u>Advance Payments</u>: To provide better management and use of funds, and to comply with federal requirements."



Policy Template

- II. Policy
 - a. Provide a broad statement or description of the policy.
 - b. Example:

"<u>Advance Payments</u>: The organization will minimize the timeframe between an advance payment or draw-down request and meeting payment obligations. The organization will make draw-downs within timeframes that eliminate excessive holding times of federal funds."



Policy Template

III. Authority

- a. Include the organization's authority and/or include the federal citation.
- b. Example:

"<u>Advance Payments</u>: Any organizational statement about sound financial management and/or uniform guidance provision § 200.305."



Policy Template

IV. Signature, Effective Date.





Procedures

- Step-by-step instructions.
- Start and end points.
- Work instructions.
- Generally requires approvals.



Procedure Example: Advance Payments

- Step-by-step instructions:
 - Who initiates the advance payment?
 - Who is authorized?
 - Who performs the procedure?
 - What is needed to support the request?
 - When would a request be appropriate?
 - When would a request be inappropriate?
 - When is analysis needed regarding cash?
 - When should the request be made (date)?
 - When is a response expected?



Procedure Example: Travel

- Step-by-step instructions:
 - What is required to pay travel?
 - When will reimbursement be made?
 - What is payment based on actuals, per diem?
 - What supporting documents are needed?
 - When and how are requests submitted?
 - Who authorizes travel requests?
 - What happens if local rates differ from federal rates?



Procedures Template

I. Purpose

- a. Define why the procedure is being written.
- b. Example:

"<u>Advance Payment</u>: "The purpose of this procedure is to describe the steps needed to complete an advance payment or draw-down request. It supports the Advance Payment policy (number/date) and aligns with federal regulations."



Procedures Template

II. Authority

- a. Include the organization's authority (its policy) and/or insert the federal citation.
- b. Example:

"<u>Advance Payment</u>: Refer to the Advance Payment policy (number/date), based on the uniform guidance (§ 200.305)."



Procedures Template

- III. Staff Responsibilities
 - a. Identify what staff is involved and who is responsible for specific actions.
 - b. Example:

"<u>Advance Payment</u>: Project Director, Director of Accounting, Subrecipient Project Director, Federal Program Officer, etc."



Procedures Template

IV. Definitions

- a. Define the terms used in the procedures.
- b. Example:

"<u>Advance Payment</u>: Advance payment request, draw-down request, letter of credit, reimbursement request...."



Procedures Template

- V. Procedure
 - a. Provide step-by-step instructions for staff.
 - b. Example:

"Advance Payment: The Project Director will notify the Director of Accounting that a subrecipient requests an advance payment. The Director of Accounting will verify that the subrecipient is eligible for advance payment (risk assessment), and will obtain prior approval from the federal agency. After federal approval...."



Procedures Template

- VI. Reports
 - a. Identify if reports are required, when they are due, and include standard data elements.
 - b. Example:

"<u>Advance Payment</u>: A report may (or may not) be applicable, or, a quarterly report is required to correlate the expenditure of funds and performance outcomes associated with the advance payment."



Procedures Template

VII. Supersession (replacement) or Cancelation

- a. Identify whether this is a replacement procedure or a cancelation of a prior procedure.
- b. Example:

"<u>Advance Payment</u>: This advance payment procedure updates and replaces the prior procedure... number...dated... to incorporate changes that resulted from the uniform guidance, effective Dec. 26, 2014 and updated..."



Procedures Template

VIII. Maintenance

a. Identify the organizational unit/responsible staff who developed the procedure, when it would be updated (annually, for example), effective date, and how it would be communicated to the organization.



Procedures Template

IX. Signature, Effective Date

- a. Provide an approval box or signature line.
- b. Provide the name and title of approving official.
- c. Provide date approved, effective date, retirement date (as appropriate).



Procedures Template

- X. Distribution List
 - a. Internal.
 - b. External (as appropriate).





Learning Objective #4

Process To Update



What To Update?



- Last date procedure was updated.
- A Procedure with most impact.
- Pending awards that need procedures.
- Audit findings associated with a procedure.
- Changes in staff that affect approvals.
- Anything new (remove old citations).



LO4: Process to Update

What To Update?



- A Requirement by a specific date.
- A New legal responsibilities.
- Funding agency requirement.
- Change in federal regulations.
- Change in state/local regulations.
- A Change in internal activities.



Steps To Consider

- Identify the need for the policy/procedure.
- Determine if new, an update, a cancelation.
- Determine if major or minor changes are needed.
- Create a schedule for updates, revisions.
- Draft the policy/procedure.
- 📥 Review.
- Approve and sign.
- 📥 Distribute.



LO4: Process to Update

Other Considerations

- Communication of new or updated policy/procedure.
- Training of staff.
- 📥 Instructions:
 - 🔺 Filing in handbook.
 - 🔺 Filing digitally.
 - 🔺 Website posts.



LO4: Process to Update

Summary

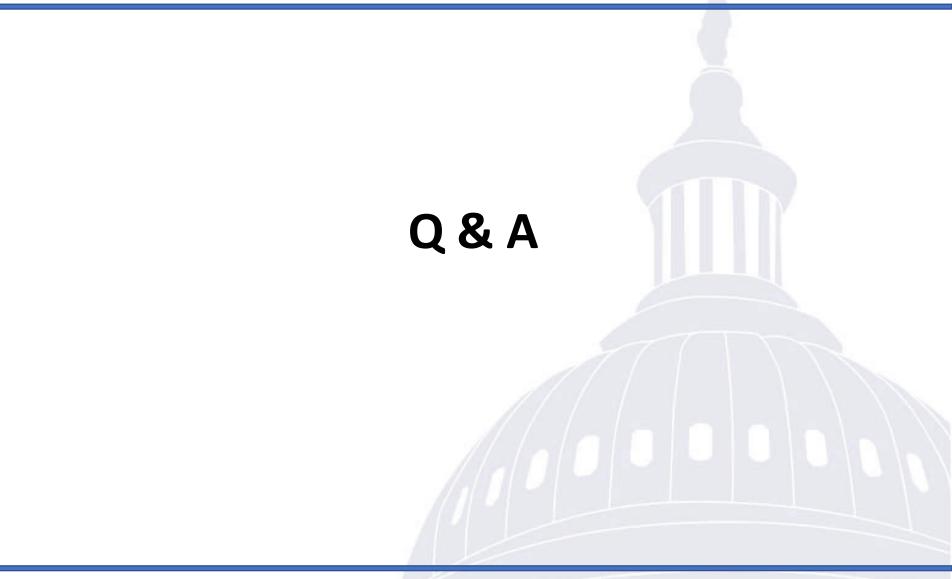
Important to have written policies and procedures.

A Required for:

- Stewardship of federal funds.
- 🔺 Internal control.
- Addressing audit findings.
- Maintaining currency with regulations.



Policies & Procedures





Friendly Disclaimer

Please be reminded:

This presentation is intended to provide general information and does not constitute legal or financial advice. Please consult with your legal and financial advisors. I hope, however, that the information helps provide some insights as you further pursue your work in the grants community.



Contact Information

Prepared For



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